Public consultation on strengthening the quality of corporate reporting and its enforcement

Fields marked with * are mandatory.

Introduction

This consultation is now available in 23 European Union official languages.

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High quality and reliable corporate reporting is of key importance for healthy financial markets, business investment and economic growth. The <u>EU corporate reporting framework</u> should ensure that companies publish the right quantity and quality of relevant information allowing investors and other interested stakeholders to assess the company's performance and governance and to take decisions based on it. High quality reporting is also indispensable for cross-border investments and the development of the <u>capital markets union (CMU)</u>.

In the context of this consultation, corporate reporting comprises the financial statements of companies, their management report that includes the non-financial and corporate governance statements and country-by-country reporting. It would also include sustainability information pursuant to the proposed Corporate Sustainability Reporting Directive.

The consultation takes into account the outcomes of the <u>2018 consultation on the EU framework for public reporting by</u> <u>companies</u> and the <u>2021 fitness check on the EU framework for public reporting by companies</u>. This consultation however focuses on companies listed on EU regulated markets (hereafter 'listed companies' or 'issuers'), that is a subset of the companies subject to public reporting requirements under EU law. Please note that in terms of reporting, this consultation does not seek the views of stakeholders on the applicable accounting standards, such as International Financial Reporting Standards (IFRS) or the standards in the Accounting Directive, or the views of stakeholders on public country-by-country reporting or the Commission's proposal for a Corporate Sustainability Reporting Directive.

The 2018 consultation did not cover the areas of corporate governance or statutory audit. Therefore, this consultation contains questions to evaluate aspects of the <u>Audit Regulation 537/2014</u>, <u>Audit Directive 2006/43/EC</u> and of <u>Accounting</u> <u>Directive 2013/34/EU</u>. However, it covers the EU framework on corporate governance only in so far as relevant for corporate reporting by listed companies and the statutory audit of so-called public interest entities (PIEs). Listed companies, credit institutions, insurance undertakings and entities designated as such by Member States are PIEs.

This consultation also builds on the work carried out by the <u>European Securities and Markets Authority (ESMA)</u> and the <u>Committee of European Audit Oversight Bodies (CEAOB)</u>.

This consultation is divided into 5 parts

- The first part seeks your views about the overall impact of the EU framework on the three pillars of high quality and reliable corporate reporting corporate governance, statutory audit and supervision. It also seeks your views about the interaction between the three pillars
- The second part of the questionnaire focuses on the corporate governance pillar, as far as relevant for corporate reporting. It aims to get your feedback in particular on the functioning of company boards, audit committees and your views on how to improve their functioning
- The third part focuses on the statutory <u>audit pillar</u>. The first questions in this part aim at getting your views on the effectiveness, efficiency and coherence of the EU audit framework. It focuses in particular on the changes brought by the <u>2014 audit reform</u>. Subsequently, the questions aim to seek views on how to improve the functioning of statutory audit
- The fourth part asks questions about the supervision of PIE statutory auditors and audit firms
- Finally, the consultation will ask questions about the supervision of corporate reporting and how to improve it

This consultation will directly feed into an impact assessment that the Commission will prepare in 2022 with a view to possibly amend and strengthen the current EU rules.

Please note: In order to ensure a fair and transparent consultation process only responses received through our online questionnaire will be taken into account and included in the report summarising the responses. Should you have a problem completing this questionnaire or if you require particular assistance, please contact <u>fisma-corporate-reporting@ec.europa.eu</u>.

More information on

- this consultation
- the consultation document
- the consultation strategy
- <u>company reporting</u>
- the protection of personal data regime for this consultation

About you

- * Language of my contribution
 - Bulgarian
 - Croatian
 - Czech

- Danish
- Dutch
- English
- Estonian
- Finnish
- French
- German
- Greek
- Hungarian
- Irish
- Italian
- Latvian
- Lithuanian
- Maltese
- Polish
- Portuguese
- Romanian
- Slovak
- Slovenian
- Spanish
- Swedish
- * I am giving my contribution as
 - Academic/research institution
 - Business association
 - Company/business organisation
 - Consumer organisation
 - EU citizen
 - Environmental organisation
 - Non-EU citizen
 - Non-governmental organisation (NGO)
 - Public authority
 - Trade union
 - Other

* First name

Le Quang

*Surname

TRAN VAN

* Email (this won't be published)

lq.tranvan@afep.com

* Organisation name

255 character(s) maximum

Association française des entreprises privées (AFEP)

*Organisation size

- Micro (1 to 9 employees)
- Small (10 to 49 employees)
- Medium (50 to 249 employees)
- Large (250 or more)

Transparency register number

255 character(s) maximum

Check if your organisation is on the <u>transparency register</u>. It's a voluntary database for organisations seeking to influence EU decision-making.

953933297-85

* Country of origin

Please add your country of origin, or that of your organisation.

Afghanistan	Djibouti	Libya	Saint Martin
Åland Islands	Dominica	Liechtenstein	Saint Pierre and
			Miquelon
Albania	Dominican	Lithuania	Saint Vincent
	Republic		and the
			Grenadines
Algeria	Ecuador	Luxembourg	Samoa
American Samoa	Egypt	Macau	San Marino
Andorra	El Salvador	Madagascar	0

	São Tomé and Príncipe	
Angola	Equatorial Guinea [®] Malawi Saudi Arabia	
Anguilla	Eritrea Malaysia Senegal	
Antarctica	Estonia Maldives Serbia	
Antigua and	Eswatini Mali Seychelles	
Barbuda		
Argentina	Ethiopia Malta Sierra Leone	
Armenia	Falkland Islands	
Aruba	Faroe Islands Martinique Sint Maarten	
Australia	Fiji Mauritania Slovakia	
Austria	Finland Mauritius Slovenia	
Azerbaijan	France Mayotte Solomon Islands	;
Bahamas	French Guiana Mexico Somalia	
Bahrain	French Polynesia Micronesia South Africa	
Bangladesh	French Southern Moldova South Georgia	
	and Antarctic and the South	
	Lands Sandwich	
	Islands	
Barbados	Gabon Monaco South Korea	
Belarus	Georgia Mongolia South Sudan	
Belgium	Germany Montenegro Spain	
Belize	Ghana Montserrat Sri Lanka	
Benin	Gibraltar Morocco Sudan	
Bermuda	Greece Mozambique Suriname	
Bhutan	Greenland Myanmar/Burma Svalbard and	
-	Jan Mayen	
Bolivia	Grenada Namibia Sweden	
Bonaire Saint	Guadeloupe Nauru Switzerland	
Eustatius and		
Saba		
Bosnia and	Guam Nepal Syria	
Herzegovina		
Botswana	Guatemala Netherlands Taiwan	
Bouvet Island	Guernsey New Caledonia Tajikistan	

Brazil		Guinea		New Zealand		Tanzania
British Indian	۲	Guinea-Bissau	\bigcirc	Nicaragua	0	Thailand
Ocean Territory						
British Virgin	\bigcirc	Guyana	0	Niger	۲	The Gambia
Islands						
Brunei	\bigcirc	Haiti	0	Nigeria	0	Timor-Leste
Bulgaria	۲	Heard Island and	0	Niue	0	Тодо
		McDonald Islands	6			
Burkina Faso	0	Honduras	0	Norfolk Island	0	Tokelau
Burundi	\bigcirc	Hong Kong	0	Northern	0	Tonga
				Mariana Islands		
Cambodia	\bigcirc	Hungary	0	North Korea	0	Trinidad and
						Tobago
Cameroon	\bigcirc	Iceland	0	North Macedonia	0	Tunisia
Canada	\bigcirc	India	0	Norway	0	Turkey
Cape Verde	\bigcirc	Indonesia	0	Oman	0	Turkmenistan
Cayman Islands	\bigcirc	Iran	0	Pakistan	0	Turks and
						Caicos Islands
Central African	\bigcirc	Iraq	0	Palau	0	Tuvalu
Republic						
Chad		Ireland				
Chad	0	ITEIANU	0	Palestine	0	Uganda
 Chile 	0	Isle of Man	0	Palestine Panama	0	Uganda Ukraine
	0		0		0	
Chile	0	Isle of Man	0	Panama	0	Ukraine
Chile	0	Isle of Man	0	Panama Papua New	0	Ukraine United Arab
 Chile China 		Isle of Man Israel		Panama Papua New Guinea	0000	Ukraine United Arab Emirates
 Chile China Christmas Island 		Isle of Man Israel Italy		Panama Papua New Guinea Paraguay	00000	Ukraine United Arab Emirates United Kingdom
 Chile China Christmas Island Clipperton 		Isle of Man Israel Italy Jamaica		Panama Papua New Guinea Paraguay Peru	000000	Ukraine United Arab Emirates United Kingdom United States
 Chile China Christmas Island Clipperton Cocos (Keeling) 		Isle of Man Israel Italy Jamaica		Panama Papua New Guinea Paraguay Peru	00000	Ukraine United Arab Emirates United Kingdom United States United States
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Croatia	Kuwait	Romania Vietnam
Cuba	Kyrgyzstan	Russia Wallis and
		Futuna
Curaçao	Laos	Rwanda Western Sahara
Cyprus	Latvia	Saint Barthélemy Semen
Czechia	Lebanon	Saint Helena Zambia
		Ascension and
		Tristan da Cunha
Democratic	Lesotho	Saint Kitts and Zimbabwe
Republic of the		Nevis
Congo		
Denmark	Liberia	Saint Lucia

* Role in the corporate reporting market

- Preparer of corporate reporting
- User of of corporate reporting
- Preparer and user of corporate reporting
- Statutory auditor
- Accounting professional
- Supervisor
- None
- Other

* Please specify your role in the corporate reporting market

AFEP represents large companies which are preparers of corporate reporting. AFEP is involved in drafting cross-sectoral legislation, at French and European level to ensure a business-friendly environment.

- * Field of activity or sector (if applicable)
 - Accounting
 - Auditing
 - Banking
 - Credit rating agencies
 - Insurance
 - Pension provision
 - Investment management (e.g. hedge funds, private equity funds, venture capital funds, money market funds, securities)

- Market infrastructure operation (e.g. CCPs, CSDs, Stock exchanges)
- Other financial services (e.g. advice, brokerage)
- Social entrepreneurship
- Trade repositories
- Other
- Not applicable

* Please specify your activity field(s) or sector(s)

Sustainanble finance, economy, taxation, company law and corporate governance, corporate finance and financial markets, competition, intellectual property and consumer affairs, labour law and social protection, environment and energy, corporate social responsibility and trade.

The Commission will publish all contributions to this public consultation. You can choose whether you would prefer to have your details published or to remain anonymous when your contribution is published. Fo r the purpose of transparency, the type of respondent (for example, 'business association, 'consumer association', 'EU citizen') country of origin, organisation name and size, and its transparency register number, are always published. Your e-mail address will never be published. Opt in to select the privacy option that best suits you. Privacy options default based on the type of respondent selected

Contribution publication privacy settings

The Commission will publish the responses to this public consultation. You can choose whether you would like your details to be made public or to remain anonymous.

Anonymous

Only organisation details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published as received. Your name will not be published. Please do not include any personal data in the contribution itself if you want to remain anonymous.

Public

Organisation details and respondent details are published: The type of respondent that you responded to this consultation as, the name of the organisation on whose behalf you reply as well as its transparency number, its size, its country of origin and your contribution will be published. Your name will also be published.

I agree with the personal data protection provisions

Part I - The EU framework for high quality and reliable corporate reporting

The EU framework for corporate reporting has developed significantly since the EU adopted the <u>fourth company law</u> <u>Directive (Directive 78/660/EEC)</u> which coordinated the national provisions on the presentation, content and publication of annual accounts and management reports of limited liability companies. This Directive also already required a statutory audit of the annual accounts of limited liability companies.

Today, the <u>Accounting Directive 2013/34/EU</u>, the <u>Statutory Audit Directive (2006/43/EU</u>) and <u>Audit Regulation (537 /2014)</u> and the <u>Transparency Directive 2004/109/EC</u> provide the main requirements that ensure the quality of corporate reporting and its enforcement in the EU. Moreover, the <u>ESMA Regulation (EU)1095/2010</u> gives tasks to ESMA in relation to corporate reporting. Given the inclusion of the Transparency Directive in the scope of the ESMA Regulation ESMA can make use of its powers in the ESMA Regulation, such as to issue guidelines.

The main elements of this framework that guarantee the quality and reliability of corporate reporting can be summarised as follows

Corporate

governance:

Responsibility of company boards for corporate reporting; the establishment by PIE's of an audit committee to minimise risks and to enhance the quality of financial reporting

• Audit

The requirements for a statutory audit of the annual accounts to ensure that there are no material misstatements

Supervision:

The supervision of statutory auditors and audit firms to ensure the quality of audits and the supervision of corporate reporting by listed companies to ensure the quality of corporate reporting

The three pillars of the corporate reporting framework can be mutually reinforcing. At the same time, weaknesses in one pillar also negatively impact other pillars. Appropriate responsibilities and supervision of company boards provide incentives to company boards to focus on the quality of their corporate reporting. It will also incentivise them to see statutory audit not as a burden, but as an important external check by statutory auditors. On the other hand, where company boards are insufficiently accountable and supervised, there is a risk that boards may pay insufficient attention to the quality of reporting and that they provide insufficient resources for a proper audit.

Question 1. As a user of corporate reporting (retail or wholesale investor, credit rating agency, NGO, public authority, employees, suppliers, other stakeholders), what is the relative importance of the information contained therein compared to other sources of information?

- 1 Very low
- 2 Low
- 3 Medium
- 4 High
- 5 Very high
- Don't know / no opinion / not applicable

Question 2. How do you assess the overall effectiveness, efficiency, relevance, coherence and EU added value of the EU legislation, considering each of the pillars underpinning corporate reporting individually, but also in combination with each other?

a) Corporate governance

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	0	0	0	۲	0	0
II. Efficiency: has the framework been cost efficient	©	۲	©	O	O	©
III. Relevant in terms of overall needs and objectives	©	0	©	۲	©	©
IV. Coherence with other related EU frameworks / internal coherence	O	۲				O
V. EU Added value: was and is EU intervention justified?	O	۲	0	0	O	O

b) Statutory audit

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not
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						applicable
I. Effectiveness in reaching its objectives	0	O	۲	0	O	O
II. Efficiency: has the framework been cost efficient	0	۲	O	O	0	O
III. Relevant in terms of overall needs and objectives	0	0	۲	0	0	0
IV. Coherence with other related EU frameworks / internal coherence	0	۲	0	0	۲	۲
V. EU Added value: was and is EU intervention justified?	0	۲	O	O	O	O

c) Supervision by public authorities of statutory auditors/audit firms

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	0	©	©	۲	0	©
II. Efficiency: has the	0	O	O	0	O	۲

framework been cost efficient						
III. Relevant in terms of overall needs and objectives		0	0	۲	0	©
IV. Coherence with other related EU frameworks / internal coherence		©	O	O	0	۲
V. EU Added value: was and is EU intervention justified?	0	0	0	۲	0	0

d) Supervision by authorities of corporate reporting

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	0	O	©	۲	0	©
II. Efficiency: has the framework been cost efficient	0	۲	۲	0	0	۲
III. Relevant in terms of overall needs and objectives	0	0	0	۲	0	۲

IV. Coherence with other related EU frameworks / internal coherence		۲	0	۲	۲	۲
V. EU Added value: was and is EU intervention justified?	0	۲	0	0	0	©

e) The eco-system composed of all of the above

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	0	0	0	۲	0	O
II. Efficiency: has the framework been cost efficient		۲			0	0
III. Relevant in terms of overall needs and objectives	0	0	0	۲	0	©
IV. Coherence with other related EU frameworks / internal coherence	O	۲	O	O	O	©
V. EU Added value: was and is EU						

intervention	0	۲	0	0	0	0
justified?						

Question 2.1 Please describe the main issues that you see, if any, in the four areas mentioned in question 2 and in the eco-system composed of all four areas. Where possible, please provide concrete examples and evidence supporting your assessment.

You may want to consider the following aspects

- have any factors reduced the effectiveness / rendered the relevant EU framework less effective than anticipated? Which rules have proven less effective than anticipated?
- is there room to improve efficiency via further simplification?
- are existing provisions coherent with each other?

2000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Afep member companies consider that EU legislation is effective and ensures that the pillars supporting the quality of corporate reporting are robust. They insist on the fact that the Wirecard case has called into question the organisation of the supervision and the implementation of EU legislation in one Member State but not the EU framework. Therefore, additional EU intervention does not seem justified. However, in terms of costs and consistency, the following issues can be mentioned: the Audit Reform has extended the responsibilities of audit committees and of companies, introduced more complexity and increased indirect costs (time spent by public interest entities to comply with their new responsibilities) without significant impact on the quality of audit or the audit market concentration ; the CSRD proposal will introduce new reporting requirements on governance of ESG policies that will be redundant with existing requirements as well as the double materiality concept which will raise questions for both preparers, external verifiers and end-users regarding, for instance, the assessment of the risk companies are faced with. In this regard, targeted amendments to existing legislations could be envisaged to improve efficiency of the framework subject to certain conditions : EU legislation should be fit for purpose and meet the needs of investors and end-users and respond to technological development; reporting requirements should be closely correlated to these objectives ; a cost and benefit analysis should be performed before adopting any new measure. For example, looking at the CSRD proposal, there are several overlaps with existing legislation which could be avoided. The composition of administrative, management and supervisory bodies as well as the internal control and risk management systems are already addressed in the corporate governance statement and additional requirements should not be laid down in the CSRD proposal.

The <u>ESMA report on enforcement and regulatory activities of European enforcers in 2020</u> notes that supervisors undertook the examination that year of 729 financial statements drawn up in accordance with International Financial Reporting Standards (IFRS). Based on these examinations, European enforcers took enforcement actions against 265 issuers in order to address material departures from IFRS. This represents an action rate of 38%.

As regards the audit sector the <u>Commission's market monitoring report</u> highlights deficiencies in audit firms' internal quality control systems, but also in individual files for audits of PIEs. National audit oversight bodies also report that part of statutory audits is not up to standards.

Question 3. Based on your own experience how do you assess the quality and reliability of corporate reporting by listed EU companies?

- 1 Very low
- 2 Low
- 3 Medium
- 4 High
- 5 Very high
- Don't know / no opinion / not applicable

Question 3.1 Please provide concrete examples and evidence supporting your assessment in question 3 and explain the consequences that the quality and reliability of corporate reporting or lack thereof has on you.

2000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Companies consider that the reference to ESMA's report is not relevant:

- First, because IFRS are not in the scope of this consultation.

- Secondly, because the critical action rate or material departures represent only 7% (the 38% action rate mentioned above corresponds to 265 issuers for which action was taken including only 9 issuers for which restatement of financial statements was required).

- Finally, because ESMA's report mainly deals with the implementation of IFRS 9, IAS 36 and IFRS 16. Considering the circumstances (outbreak of the COVID-19 pandemic) and the recent application of IFRS 16, the departure rate above is quite reasonable. IFRS are principle-based standards and preparers need to exert their judgement when implementing said standards. The departures identified by ESMA illustrate the complexity of IFRS and cannot be considered proper grounds to question the existing framework. As regards French public companies, the majority of companies listed on Euronext Paris publish on a voluntary basis a universal registration document (URD) as defined by the Prospectus Regulation. This best practice ensures a high level of transparency in terms of corporate reporting: investors and stakeholders can find all information related to issuers' financial situation, activities and markets, risk factors, corporate governance and non-financial performance in a single document published in the ESEF. The URD is reviewed on an ex-ante or ex-post basis by the Competent Authority (the AMF) which has all necessary powers to ensure that the relevant disclosure requirements are enforced.

As regards non-financial reporting, the 2021 EY-Deloitte-Medef report points out that for the first time, none of the companies included in the panel of said report has seen the independent assurance provider express a qualified opinion in their report on non-financial statements (p 55, https://www.medef.com/uploads/media /default/0019/98/14064-medef-ey-deloitte-bilan-dpef-2021.pdf).

Question 4. There are no generally accepted standards or indicators to measure the quality of corporate reporting and of statutory audit, nor the effectiveness of supervision. In light of this, what are your views on the following questions?

	1 (strongly disagree)	2 (rather disagree)	3 (neutral)	4 (rather agree)	5 (strongly agree)	Don't know - No opinion - Not applicable
Would it be useful to have specific indicators to measure the quality of corporate reporting, of statutory audits and the effectiveness of supervision?	۲	0	0	0	0	0
Is it possible to have clear and reliable indicators to measure the quality of corporate reporting, of statutory audit and the effectiveness of supervision?	۲	0	0	0	0	0
Should the European Commission develop indicators on the quality of corporate reporting, of statutory audits and the effectiveness of supervision?	۲	0	0	0	0	0

Question 4.1 Please provide any further explanation supporting your views, and, where relevant, please suggest possible indicators of the quality and reliability of corporate reporting, statutory audit and supervision, where possible with concrete examples:

2000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Afep member companies consider that the presence of international and institutional investors in Paris, as well as in other main EU capital markets, is the best indicator of the quality of reporting. In 2020, institutional investors held approximately 60% of the equity of the companies included in the CAC40 index (49% held by foreign institutional investors). Therefore, Afep member companies do not support the establishment of indicators of the quality of reporting:

- The purpose of such indicators and how they could be used are not clear.

- Defining indicators to measure the quality of corporate reporting and of statutory audit would furthermore raise issues in terms of methodology (eg. data not available, not comparable or reliable) and interpretation (eg. high number of sanctions taken by a Competent Authority in a Member State can be interpreted both ways as evidence of high or low quality of reporting).

- These indicators could also strengthen standardisation of corporate reporting – which companies do not necessarily welcome – and create an unlevel playing field in the EU and thus reinforce fragmentation of capital markets if such indicators were calculated and made public by Member State: if the indicators for one Member State are low, the cost of financing for all companies registered in said Member State could be higher even if these companies are doing their best to ensure high quality reporting.

Question 5. In your view, should the Commission take action in the areas of the **corporate governance pillar**, the **statutory audit pillar**, the **supervision of PIE auditors and audit firms** and **the supervision of corporate reporting** to increase the quality and reliability of reporting by listed companies?

- Yes, there is a need to improve the some or all of the areas listed above
- Yes, there is a need to improve some or all of the areas listed above as well as other areas
- No, but there is a need to improve other areas than those listed above
- No, there is no need to take further action in any area
- Don't know / no opinion / not applicable

Please indicate to what extent you think the Commission should take action in each of the areas below to increase the quality and reliability of reporting by listed companies:

	1 (strongly disagree)	2 (rather disagree)	3 (neutral)	4 (rather agree)	5 (strongly agree)	Don't know - No opinion - Not applicable
Improve the corporate governance pillar	۲	\odot	\odot	\odot	\odot	0
Improve the statutory audit pillar	O	O	0	۲	0	0
Improve the supervision of PIE auditors and audit firms	0	0	0	۲	0	O
Improve the supervision of corporate reporting	۲	O	0	0	O	O

Question 5.1 Please provide any further explanation supporting your views, and where appropriate describe what actions you would prioritise and why, with concrete examples:

2000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Afep member companies support targeted amendments to the Audit Directive to improve efficiency of audit engagements in large international groups regarding in particular the dismissal of statutory auditors. Please refer to our answers in Part III and IV of this questionnaire.

Question 5.2 At what level should action be taken to improve the quality of corporate governance, audit, audit supervision and/or supervision of corporate reporting?

	1 (strongly disagree)	2 (rather disagree)	3 (neutral)	4 (rather agree)	5 (strongly agree)	Don't know - No opinion - Not applicable
Companies themselves should take action to improve their reporting	0	0	O	0	۲	0
Auditors themselves should take action to improve audits	O	0	O	0	O	۲
Audit supervisors themselves should take action to improve their functioning	0	0	0	0	0	۲
Individual Member States should take action if the situation in their market requires this	0	0	0	0	۲	0
The EU should take action	۲	0	0	0	0	0
Several of the above should take action	O	0	0	0	0	0

Question 5.3 Please provide any further explanation supporting your views expressed in question 5.2:

2000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

As mentioned above, companies consider that the quality of reporting in the EU is high and that EU legislation ensures a robust framework. Any improvement to increase the quality of the reporting should first come from companies themselves. As explained in our answer to question 3.1 above, French listed companies publish every year on a voluntary basis an universal registration document (URD) to allow their stakeholders to access all material financial and non-financial information in a timely manner. Some companies include in their URD the proxy statement for the Annual General Meeting. The URDs are reviewed by the Competent Authority and by the statutory auditors. As regards corporate governance, another illustration of an initiative taken by companies is the establishment of the HCGE (Corporate Governance High Committee) responsible for monitoring the implementation of the AFEP-MEDEF corporate governance code. The HCGE may be consulted by the boards of the companies that refer to this corporate governance code and investigate in order to draw the attention of companies to the points of the code that they have failed to apply without giving sufficient explanation. In exceptional cases, the HCGE is forced to publish its position when the situation justifies this, particularly when it triggers an immediate reaction from the financial markets.

Where necessary, additional action could be taken by Member States at domestic level regarding, for instance, the organisation of supervision of listed companies. In France, the same division within the French Competent Authority, the AMF, controls the financial statements published by companies and regulated information these companies disclose in accordance with EU legislation (Market Abuse Regulation, Transparency Directive). The AMF has furthermore a long-standing practice of issuing, every year, guidelines regarding the closing of the financial reporting period and the establishment of the related financial statements.

Question 6. To what extent is there a need to modify the EU framework on corporate reporting to support the following objectives?

	1 (not at all necessary)	2 (rather not necessary)	3 (neutral)	4 (rather necessary)	5 (highly necessary)	Don't know - No opinion - Not applicable
I. The green transition	۲	0	0	\odot	O	0
II. The digital transition	۲	0	0	0	0	0
III. Facilitating doing business by SMEs	0	0	0	0	0	۲
IV. Reducing burdens and/or simplification	0	0	۲	۲	0	0
V. Better corporate social responsibility, including tax transparency and fair taxation	۲	O	O	O	O	0

Question 6.1 Please provide, if needed, any further explanation supporting your views expressed in question 6:

2000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The CSRD proposal introduces considerable requirements of transparency to support the green transition. Companies under its scope will have to report on a variety of sustainability related themes and disclose transition plans, sustainability targets, risks and opportunities, due diligence procedures and action plans to prevent, mitigate or remediate adverse impacts. Article 8 of the Taxonomy Regulation requires large public interest entities to disclose information on how and to what extent their activities are associated with environmentally sustainable economic activities. The EU reporting framework regarding sustainability and the green transition is therefore more than sufficient and there is no need to modify it with additional constraints. On the contrary, sufficient time should be given to companies to implement their new and future disclosure requirements and to assess the relevance and usefulness of these requirements. As regards digital transition, digitalisation is addressed by the ESEF – first mandatory application in 2022 for French companies – and by the Commission's proposal to establish the ESAP as of 2024. Companies consider therefore that there is also no need to take any additional action in this field.

Part II - Corporate governance

The EU corporate governance framework focuses on the relationships between company boards, shareholders and other stakeholders, and therefore, on the way a company is managed and controlled. The framework consists of a combination of EU and Member State legislation and soft law, namely national corporate governance codes applied on a 'comply or explain' basis. It aims inter alia to provide protection for shareholders and other parties with a particular interest in companies, such as employees and creditors.

A <u>sustainable corporate governance initiative</u> is planned to be adopted by the Commission in 2021. (In addition, the <u>Co</u> <u>mmission's study on directors' duties and sustainable corporate governance, July 20</u>20, assesses the root causes of 'short termism' in corporate governance and discusses their relationship with current market practices and/or regulatory frameworks).

Key features of the EU framework on corporate governance that are relevant for corporate reporting are

- The collective responsibility of the members of the administrative, management and supervisory bodies of a company for drawing up and publishing annual financial statements and management reports
- The requirement for a statement by the persons responsible within the issuer that, to the best of their knowledge, the financial statements prepared give a true and fair view of the assets, liabilities, financial position and profit or loss of the issuer
- The requirement for PIEs to establish, in principle, an audit committee

Question 7. How do you assess the effectiveness, efficiency, and coherence of the key features of the EU framework on corporate governance, considering how they underpin quality and reliability of corporate reporting?

a) Board responsibilities for reporting

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	O	©	0	0	۲	©
II. Efficiency: has the framework been cost efficient	0	۲	0	0	0	0
III. Coherence with relevant EU rules	0	۲	0	0	0	0

b) Liability of company boards for reporting

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	©	0	0	O	۲	©
II. Efficiency: has the framework been cost efficient	©	۲	0	O	O	۵
III. Coherence with relevant EU rules	0	۲	0	0	0	0

c) Obligation to establish an audit committee

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	0	©	0	©	۲	©
II. Efficiency: has the framework been cost efficient	0	۲		0	0	۲
III. Coherence with relevant EU rules	0	۲	0	0	0	0

d) Rules on the composition of the audit committee

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	O	O	0	©	۲	©
II. Efficiency: has the framework been cost efficient	©	۲	0	©	0	©
III. Coherence with relevant EU rules	0	۲	0	0	0	O

e) Tasks of the audit committee

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	©	©	0	©	۲	©
II. Efficiency: has the framework been cost efficient	0	۲	0	0	0	0
III. Coherence with relevant EU rules	0	۲	0	0	0	0

f) External position of the audit committee (e.g. in relation to shareholders)

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	0	©	©	©	©	۲
II. Efficiency: has the framework been cost efficient	0	©	©	©	0	۲
III. Coherence with relevant EU rules	0	0	0	0	0	۲

Question 7.1 Please describe the main issues you see, if any, as regards

corporate governance and, where possible, please provide concrete examples and evidence supporting your assessment.

You may want to consider the following aspects

- are there factors that have reduced the effectiveness / rendered the relevant EU framework less effective than anticipated? Which rules have proven less effective than anticipated?
- is there room to improve efficiency via further simplification?
- are existing provisions coherent with each other?

2000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Afep member companies consider that the responsibilities and liability of boards as well as the requirements applicable to audit committees regarding their tasks, composition and functioning are effective in ensuring high quality of corporate reporting. No additional action in this field is needed. Companies insist, in particular, on the fact that potential sanctions on board members should not be strengthened to avoid scaring would-be directors from sitting on boards of public interest entities. Companies also stress the fact that in France, audit committee members are not appointed by the shareholders. Furthermore, in France, the audit committee is not a "stand-alone" committee but an extension of the board acting with a consultative capacity : collegiality of the work and discussions of the board is an essential element of corporate governance that should be preserved. Companies are aware that rules regarding the appointment of board members and the organisation and functioning of boards and their committees may differ in other Member States. However, they are not supportive of full harmonisation in this field and consider that the current flexibility which allows to accommodate the specificities of each Member State better serves the interest of both companies and their stakeholders. Afep member companies do not support a strengthening of the external position of the audit committee vis-a-vis shareholders or other stakeholders. In particular, they do not support requiring the audit committee to report to the shareholders (French company law clearly states that the audit committee is acting under the board's responsibility). As regards coherence between EU rules, certain aspects of corporate governance are addressed by the CSRD proposal and will be covered by a limited assurance report. This will increase complexity and inconsistency with the corporate governance statement and could reduce effectiveness.

Question 8. Considering the level of material departures from IFRS reported in the <u>ESMA report on enforcement and regulatory activities of European</u> <u>enforcers in 202</u>0, to what extent can such departures be attributed to deficiencies of the EU framework on corporate governance?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Question 8.1 Please explain the main issues you see, and, where possible, please provide concrete examples and evidence supporting your assessment:

2000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

As stated in our answer to question 3.1, companies consider that the reference to ESMA's report is not relevant and cannot be considered proper grounds to question the EU legislative framework or serve as rationale for an overhaul of said framework. The low level of critical departures identified in ESMA's report can certainly not be attributed to deficiencies of the EU framework on corporate governance.

Question 9. How effective and efficient would the following actions be in increasing the quality and reliability of reporting by listed companies?

a) Strengthen the (collective) responsibilities of the board / tasks for reporting / liability of boards for incorrect reporting

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	۲	0	0	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	0	0	0	0

b) Require proper expertise of specific board members in relation to corporate reporting (internal controls, accounting framework, sustainability reporting, etc.)

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	۲	0	0	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	0	0	0	0

c) Increase the responsibilities of specific board members (e.g. Chief Executive Officer or the Chief Financial Officer) and their liability on corporate reporting

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	۲	0	0	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	0	0	0	0

d) Give company boards an explicit responsibility to establish effective risk management and internal control systems for the preparation of corporate reporting, including as regards controls for risks of fraud and going concern

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	۲	0	0	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	0	0	0	0

e) More transparency of company boards about the effectiveness of the companies' risk management and report on the actions undertaken during the reporting period

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	۲	0	0	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	0	0	0	0

f) Remove exemptions in EU legislation for establishing an audit committee

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	۲	0	0	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	0	0	0	0

g) Increase the tasks of the audit committee, e.g. for providing assurance on internal control systems for the avoidance of risk and fraud and going concern

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	۲	0	0	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	0	0	0	0

h) Strengthen the external position of the audit committee (e.g. vis-à-vis the auditor or by reporting to shareholders)

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	۲	0	0	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	0	0	0	0

i) Require the setting up of specific whistle blowing procedures inside listed companies and supervisors of corporate reporting to strengthen the protection of whistle blowers

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	۲	0	0	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	0	0	0	0

j) Require auditors to provide assurance on the systems and internal controls implemented by the board, including fraud, going concern and related reporting requirements

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	۲	0	0	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	0	0	0	0

k) Strengthen the role of shareholders on corporate reporting

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	۲	0	0	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	0	0	0	0

Question 9.1 Have you identified other actions that would effectively and efficiently increase the quality and reliability of reporting by listed companies?

- Yes
- No
- Don't know / no opinion / not applicable

Question 9.2 Please provide any details to support your views. Any evidence, including on expected benefits and costs of such action is welcome:

2000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Afep member companies consider that the responsibilities of directors and of companies' management are clearly defined and separate. Existing EU legislation ensures a robust framework and the quality of reporting. The Commission should not take any action that would risk creating confusion and legal uncertainty for companies. Companies also insist on the following points:

- Board members should have cross-cutting experience and skills and a broad vision since the first mission of boards is to determine the strategy of the company ; expertise in accounting or auditing is already required for at least one member of the audit committee ; furthermore, when necessary, boards can call upon experts.

- Companies are not in favour of increasing responsibilities and liabilities of senior management, and in particular CFOs who are employees, as regards the quality of reporting or the effectiveness of internal control systems, as well as the responsibilities of boards. In particular, companies don't consider relevant to require a statement from the management of companies on the efficiency of the internal audit systems. This would increase compliance burden for companies without bringing real benefits.

- They do not consider appropriate to strengthen the role of shareholders who already approve the financial statements. Requiring for instance a "say on audit" as contemplated in the UK would impair the statutory auditors' independence.

- Companies do not support the extension of the mission of auditors to the detection of fraud and the requirement for auditors to provide assurance on the internal control system. It is the duty of the management to design and implement measures to prevent and detect fraud.

- Companies consider that the derogations to the obligation to have an audit committee in the Audit Directive should be maintained.

- Finally, the setting up of specific whistle blowing procedures should be addressed by the Whistleblower Directive.

Part III - Statutory audit

The overall objective of statutory audits is to ensure that financial statements are free from material misstatements and provide a true and fair view. The auditor has to identify and assess the risk of material misstatements and gather sufficient and appropriate audit evidence as the basis for his opinion that the financial statements provide a true and fair view and to publicly report on the results of his audit work. The EU audit rules promote audit quality and seek to ensure the independence of auditors and audit firms.

Therefore, the final objective of statutory audit is to contribute to the quality and reliability of financial statements of companies.

Question 10. How do you assess the effectiveness, efficiency and the coherence with other relevant EU frameworks of the key features of EU audit legislation in so far as it applies to PIE auditors and audit firms?

a) The rules on independence of auditors/audit firms and absence of conflicts of interest

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	0	©	۲	©	O	©
II. Efficiency: has the framework been cost efficient	0	۲	©	0	O	©
III. Coherence with relevant EU rules	0	0	0	0	0	۲

b) The rules on the content of the audit and of the audit report

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	0	۲	0	0	0	
II. Efficiency: has the framework been cost efficient	0	۲	0	©	0	0

III. Coherence with relevant EU rules	0	0	©	©	©	۲
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c) The rules applicable to non-audit services

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	0	O	۲	©	O	©
II. Efficiency: has the framework been cost efficient	0	۲	0	©	O	©
III. Coherence with relevant EU rules	0	0	0	0	0	۲

d) The rules on auditor/audit firm rotation

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	0	0	۲	0	0	0
II. Efficiency: has the framework been cost efficient	0	۲	0	0	0	0

111.						
Coherence	0	\odot	\odot	0	0	۲
with relevant						
EU rules						

e) The rules on transparency (transparency report, additional reports to other parties / audit committees / supervisors)

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	0	©	۲	O	0	©
II. Efficiency: has the framework been cost efficient	0	۲	0	O	O	©
III. Coherence with relevant EU rules		0	0	0	0	۲

Question 11. Please describe the main issues you see, if any, in the audit pillar and, where possible, please provide concrete examples and evidence supporting your assessment.

You may want to consider the following aspects

- are there factors that have reduced the effectiveness / rendered the relevant EU framework less effective than anticipated? Which rules have proven less effective than anticipated?
- is there scope to improve efficiency via further simplification?
- are existing provisions coherent with each other?

2000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Afep member companies consider that, overall, the EU regulatory framework regarding statutory audit is effective in terms of objectives. Companies have however a much more negative view in terms of costs efficiency: the Audit Reform has increased responsibilities and liability of auditors and of audited public interest entities and therefore generated additional direct and indirect costs. Afep member companies seize this opportunity to draw the Commission's attention on the two following issues which should be addressed to enhance efficiency of the EU framework : (i) when a company acquires another company, the acquisition should be considered proper grounds to allow the resignation of the statutory auditors of the acquiree company ; as a consequence, the acquiring company should be able to appoint its auditors in the acquiree company to ensure proper coordination and strengthen the quality of the audit (ii) the EU regulatory framework should better take into account the specific situation of international groups to allow for better coordination between the audit of the parent company and of its subsidiaries ; in particular when new auditors are appointed in the parent company, this should also be considered proper grounds to dismiss the auditors of the subsidiaries in order to appoint the auditors of the parent company.

Question 12. To which extent you agree to the following statements?

	1 (strongly disagree)	2 (rather disagree)	3 (neutral)	4 (rather agree)	5 (strongly agree)	Don't know - No opinion - Not applicable
I. Statutory audits contribute as much as is possible to the quality and reliability of corporate reporting by PIEs	0	0	0	۲	0	0
II. I am satisfied with the role of the statutory auditors / audit firms of PIEs	0	0	0	۲	0	0
III. The work of auditors is reliable so I trust their assessment and reports and their work inspires trust in capital markets	0	O	O	۲	0	0
IV. There is not enough choice for public interest entities in finding an audit firm at appropriate costs	©	©	©	۲	©	O
V. Joint audits contribute to the quality of audit	0	0	0	0	۲	0

12.1 If you want to add any comments, and/or mention specific issues you see you can insert them here. Where possible, please provide concrete examples and evidence supporting your assessment:

2000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Afep member companies attach great importance to the quality of the audit of their financial statements. Statutory audit is a key element in ensuring the quality of reporting and, as a consequence, trust of shareholders, investors and other stakeholders. In this regard, companies consider that the mission of auditors should remain focused on the detection of material misstatements and should not be extended to the detection of fraud and to the assessment of companies' going concern. Extending the mission of auditors would widen the expectation gap. It is the responsibility of the management to prevent and detect fraud. It's a matter of sound management and auditors should not interfere.

Afep members companies expect their auditors to be independent and to have the experience and skills necessary to understand their needs and the challenges international groups are confronted with. In this regard, companies support multi-disciplinarity of audit firms – whilst being aware at the same time of the risks inherent to multi-disciplinarity and which are sufficiently mitigated by existing EU legislation. Companies also consider that joint-audit – as implemented in France – offers more stability. The engagement duration of 24 years also allows auditors to gradually build on their experience and the audited entities to benefit from more diversity in terms of approach in the definition and implementation of the audit strategy.

The audit quality issues that occur most often at EU level are

- deficiencies in audit firms' internal quality control systems
- the lack of, or inappropriate, monitoring of high-risk audited entities
- and the lack of audit evidence and documentation.

Question 13. To what extent can these quality issues be attributed to deficiencies in the EU legal and supervisory framework for statutory audit?

- 1 Not at all
- 2 To a limited extent
- 3 To some extent
- 4 To a large extent
- 5 To a very large extent
- Don't know / no opinion / not applicable

Question 13.1 Please explain, and where possible, provide evidence for your assessment under question 13:

2000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Afep member companies consider that quality issues mentioned in the Commission's 2021 report on developments in the EU Audit market cannot be attributed to deficiencies in the EU legal and supervisory

framework but to the transposition and implementation of said framework. In this regard, companies support a strengthening of EU supervision.

Question 14. How effective and efficient would the following actions be in increasing the quality of statutory audits of PIEs?

a) Ask auditors to disclose how they have assured the directors' statement on material fraud, and what steps they have taken to assess the effectiveness of the relevant internal controls and to detect any fraud

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	۲	0	0	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	0	0	0	0

b) Strengthen the informational value of audit reports

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	0	۲	0	0	0	0
II. Efficiency in term of cost/benefits of action	0	۲	0	0	0	0

c) Improve the internal governance of audit firms

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	0	0	0	0	0	۲
II. Efficiency in term of cost/benefits of action	0	0	0	0	0	۲

d) Incentivise or mandate the performance of joint audits for PIEs, including to enhance competition on the PIE audit market

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	0	0	0	۲	0	0
II. Efficiency in term of cost/benefits of action	0	0	0	۲	0	0

e) Further harmonise the rules on mandatory rotation

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	0	0	۲	0	0	0
II. Efficiency in term of cost/benefits of action	0	0	۲	0	0	0

f) Limit the scope for statutory auditors and audit firms to provide non-audit services

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	0	0	۲	0	0	\bigcirc
II. Efficiency in term of cost/benefits of action	0	0	۲	0	0	0

g) Increase or eliminate caps on auditor liability, at least for cases of gross negligence of statutory auditors

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	0	0	0	۲	0	0
II. Efficiency in term of cost/benefits of action	0	0	0	0	0	۲

h) Limit the number of Member State options in the EU Audit framework to ensure consistency across the EU and to incentivise cross-border statutory audits

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	0	0	۲	0	0	0
II. Efficiency in term of cost/benefits of action	0	0	۲	0	0	0

i) The creation of a passporting system for PIE auditors and audit firms, allowing auditors to provide their services across the Union based on their approval in a Member State

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	0	0	0	0	0	۲
II. Efficiency in term of cost/benefits of action	0	0	0	0	0	۲

Question 14.1 Have you identified other actions that would effectively and efficiently increase the quality and reliability of statutory audits of PIEs?

Yes

- No
- Don't know / no opinion / not applicable

Question 14.2 Please provide any details to support your views. Any evidence, including on expected benefits and costs of such action is welcome:

2000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Part IV - Supervision of PIE statutory auditors and audit firms

National competent authorities are responsible for the approval and registration of statutory auditors and audit firms, the adoption of audit standards, quality assurance and investigative and administrative disciplinary systems.

At European level, the cooperation between competent authorities is organised within the framework of the <u>Committee</u> <u>of European Audit Oversight Bodies (the 'CEAOB')</u>. The CEAOB has different tasks aimed at supervisory convergence, but it has no power to take binding decisions (Article 30 <u>Audit Regulation</u>).

Question 15. How do you assess the effectiveness, efficiency, and coherence of the key features of the EU supervisory framework for PIE statutory auditors and audit firms?

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	0	۲	0	0	0	0

a) The supervision of PIE statutory auditors and audit firms in the EU

II. Efficiency: has the framework been cost efficient	0	0	0	0	۲
III. Coherence with relevant EU rules	0	0	0	0	۲

b) The establishment and operation of national audit oversight bodies

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	©	©	©	۲	©	O
II. Efficiency: has the framework been cost efficient	©	©	©	۲	©	©
III. Coherence with relevant EU rules	O	O	0	O	0	۲

c) The Member State systems for investigations and sanctions

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	0	O	©	۲	0	0

II. Efficiency: has the framework been cost efficient	0	0	۲	0	O
III. Coherence with relevant EU rules	0	0	O	O	۲

d) The role of the CEAOB

	1 (very low)	2 (low)	3 (medium)	4 (high)	5 (very high)	Don't know - No opinion - Not applicable
I. Effectiveness in reaching its objectives	0	۲	0	0	0	O
II. Efficiency: has the framework been cost efficient	O	©	O	©	©	۲
III. Coherence with relevant EU rules	0	0	0	0	0	۲

Question 15.1 Please describe the main issues you see, if any, in relation to the supervision of statutory auditors and audit firms and, where possible, please provide concrete examples and evidence supporting your assessment. You may want to consider the following aspects

- are there factors that have reduced the effectiveness / rendered the relevant EU framework less effective than anticipated? Which rules have proven less effective than anticipated?
- is there scope to improve efficiency via further simplification?
- are existing provisions coherent with each other?

2000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 16. Considering the findings in the <u>Commission monitoring report</u> and reports of national audit oversight bodies how would you rate the quality of audit supervision?

- 1 Very low
- 2 Low
- 3 Medium
- 4 High
- 5 Very high
- Don't know / no opinion / not applicable

16.1 If you want to add any comments and/or provide evidence for your

assessment in question 16, you can provide it below. You may also include the consequences that your assessment of the quality of audit supervision or the lack thereof has:

2000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Question 17. How effective and efficient would the following actions be to increase the quality and effectiveness of supervision of PIE statutory auditors and audit firms?

a) Ensure better the independence and appropriate resources of supervisors of auditors and audit firms

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	0	0	۲	0	0	0
II. Efficiency in term of cost/benefits of action	0	0	۲	0	0	0

b) Increase the transparency of audit supervisors

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	0	0	۲	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	۲	0	0	0

c) Increase the consistency of supervision of cross-border networks of audit firms

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	0	0	0	۲	0	0
II. Efficiency in term of cost/benefits of action	0	0	0	۲	0	0

d) Ensure supervision of audit committees

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	۲	0	0	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	0	0	0	0

e) Harmonise and strengthen the investigation and sanctioning powers of audit supervisors

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	0	0	0	۲	0	0
II. Efficiency in term of cost/benefits of action	0	0	0	۲	0	0

f) Ensure that at European level there are legal instruments available that ensure supervisory convergence as regards statutory audit of PIEs

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	0	0	0	۲	0	0
II. Efficiency in term of cost/benefits of action	0	0	0	۲	0	0

g) Grant a European body the task to register and supervise PIE statutory auditors and audit firms

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	0	۲	0	0	0	0
II. Efficiency in term of cost/benefits of action	0	۲	0	0	0	0

Question 17.1 Have you identified other actions that would effectively and efficiently increase the quality and reliability of supervision of PIE statutory auditors and audit firms?

- Yes
- No
- Don't know / no opinion / not applicable

Question 17.2 Please provide any details to support your views. Any evidence, including on expected benefits and costs of such action is welcome:

2000 character(s) maximum including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Part V - Supervision and enforcement of corporate reporting

The supervision and enforcement of corporate reporting refers to the examination by competent authorities of listed companies' compliance with the disclosure obligations stemming from the applicable reporting framework, as well as taking appropriate measures when infringements are identified.

Based on enforcement activities by national competent authorities, ESMA reports a significant level of material misstatements. In the follow up of the Wirecard case and based on its experience, ESMA recommended a number of actions to improve the enforcement of corporate reporting (see ESMA letter of 26 February 2021 to the Commissioner McGuinness on next steps following Wirecard - ESMA32-51-818).

The Transparency Directive includes a number of requirements relating to supervision of corporate reporting

- the designation of a central competent authority in each Member State. For the enforcement of corporate reporting, Member States may designate a competent authority other than the central authority and/or delegate tasks to other entities
- national central competent authorities must be independent from market participants. There are no specific
 provisions as regards the independence of other designated authorities. As regards entities with delegated
 tasks, the entity in question must be organised in a manner such that conflicts of interest are avoided and
 information obtained from carrying out the delegated tasks is not used unfairly or to prevent competition
- Member States must provide competent authorities with certain powers, including investigative powers
- ESMA is tasked to foster supervisory convergence as regards the enforcement of financial statements prepared in accordance with the IFRS. For this purpose it has adopted in <u>2014 guidelines on the enforcement of financial</u> <u>information</u>

This part of the consultation complements the <u>Commission targeted consultation on the supervisory convergence and</u> <u>the Single Rulebook</u> from 12 March 2021 to 21 May 2021.

Question 18. Considering the level of material departures from IFRS in the financial statements of listed companies found in the <u>ESMA report on</u> <u>enforcement and regulatory activities of European enforcers in 2020</u>, how would you rate (on a scale of 1 to 5) the degree to which such departures can be attributed to deficiencies in the EU supervisory framework?

- 1 Very low
- 2 Low
- 3 Medium
- 4 High
- 5 Very high
- Don't know / no opinion / not applicable

18.1 If you want to add any comments and/or provide evidence for your assessment in question 18, you can provide it below. You may also include the consequences that your assessment of the quality of audit supervision or the lack thereof has:

2000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Afep member companies consider that the supervisory framework is fit for purpose and that ESMA and the National Competent Authorities (AMF in France) ensure efficient supervision. Departures identified in ESMA' s ECEP can be attributed to recent implementation of IFRS 16 and 9, outbreak of the COVID pandemic and complexity of IFRS themselves. Please refer to our answer to questions 3.1 and 8.1 above.

Question 19. How effective and efficient would the following actions be in increasing the quality and reliability of reporting by listed companies?

a) Clarify the role and responsibilities of the national authorities charged with the enforcement of corporate reporting and entities to whom the supervision of corporate reporting is delegated/designated, and improve their cooperation

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	۲	0	0	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	0	0	0	0

b) Improve the system for the exchange of information between authorities and entities involved in the supervision of corporate reporting, and other relevant national authorities

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	0	0	0	0	0	۲
II. Efficiency in term of cost/benefits of action	0	0	0	0	0	۲

c) Strengthen the rules ensuring the independence of national authorities or entities involved in the supervision of corporate reporting

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	۲	0	0	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	0	0	0	0

d) Increase the resources of national authorities or entities involved in the supervision of corporate reporting

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	۲	0	0	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	0	0	0	0

e) Increase the powers for national competent authorities to enforce corporate reporting, such as forensic, powers to obtain any necessary information from banks, tax or any other authorities in the country, powers to request information and corrective actions, etc.

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	۲	0	0	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	0	0	0	0

f) Improve cooperation and coordination between national authorities of different Member States

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	0	0	0	۲	0	0
II. Efficiency in term of cost/benefits of action	0	۲	0	۲	0	0

g) Increase transparency on the conduct and results of enforcement activities by national authorities

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	0	۲	0	0	0	0
II. Efficiency in term of cost/benefits of action	0	۲	0	0	0	0

h) Strengthen the role of ESMA on the enforcement of corporate reporting

	1 (not at all effective/ efficient)	2 (rather not effective/ efficient)	3 (neutral)	4 (rather effective/ efficient)	5 (very effective/ efficient)	Don't know - No opinion - Not applicable
I. Effectiveness	۲	0	0	0	0	0
II. Efficiency in term of cost/benefits of action	۲	0	0	0	۲	0

Question 19.1 Have you identified other actions that would effectively and efficiently increase the quality and reliability of reporting by listed companies?

- Yes
- No
- Don't know / no opinion / not applicable

19.1.1 Please specify to what other action(s) you refer in your answer to question 19.1:

2000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

The following actions could be considered:

- Promote the filing on a voluntary basis of Universal Registration Documents (URDs): the Commission should promote the URDs by providing real incentives. For instance, the status of frequent issuer could be granted after 1 year only and could exempt companies issuing securities from the approval of subsequent debt or equity prospectuses.

- Competent Authorities could change their organisation and procedures and monitor, on an on-going basis, disclosures made by listed companies: focus the controls on results announcements rather than on periodic reporting, engage more regularly with companies to avoid an overload of questions after the filing of the URD or Annual financial report and subsequent congestions when companies file prospectuses.

Question 19.2 Please provide any details to support your views. Any evidence, including on expected benefits and costs of such action is welcome:

2000 character(s) maximum

including spaces and line breaks, i.e. stricter than the MS Word characters counting method.

Additional information

Should you wish to provide additional information (e.g. a position paper, report) or raise specific points not covered by the questionnaire, you can

upload your additional document(s) below. Please make sure you do not include any personal data in the file you upload if you want to remain anonymous.

The maximum file size is 1 MB. You can upload several files. Only files of the type pdf,txt,doc,docx,odt,rtf are allowed

Useful links

More on this consultation (https://ec.europa.eu/info/publications/finance-consultations-2021-corporate-reporting <u>Consultation document (https://ec.europa.eu/info/files/2021-corporate-reporting-consultation-document_en)</u> <u>Consultation strategy (https://ec.europa.eu/info/files/2021-corporate-reporting-consultation-strategy_en)</u> <u>More on company reporting (https://ec.europa.eu/info/business-economy-euro/company-reporting-and-auditing_econsultation-strategy_en)</u> <u>Specific privacy statement (https://ec.europa.eu/info/law/better-regulation/specific-privacy-statement_en)</u> <u>More on the Transparency register (http://ec.europa.eu/transparencyregister/public/homePage.do?locale=en)</u>

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